EO: 200 BYE: 202221

# State of Oregon **Employment Appeals Board** 875 Union St. N.E. Salem, OR 97311

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# EMPLOYMENT APPEALS BOARD DECISION 2022-EAB-0437

### Affirmed No Disqualification

**PROCEDURAL HISTORY:** On June 17, 2021, the Oregon Employment Department (the Department) served notice of an administrative decision concluding that claimant was discharged, but not for misconduct, and was not disqualified from receiving unemployment insurance benefits based on the work separation (decision # 162724). The employer filed a timely request for hearing. On March 9, 2022, ALJ Lucas conducted a hearing at which claimant failed to appear, and on March 16, 2022 issued Order No. 22-UI-188834, affirming decision # 162724. On April 5, 2022, the employer filed an application for review with the Employment Appeals Board (EAB).

WRITTEN ARGUMENT: EAB considered claimant's written argument in reaching this decision.

**FINDINGS OF FACT:** (1) Kerr, Robicheux, and Carroll employed claimant as a legal assistant from March 16, 2021 until May 27, 2021.

(2) With the exception of emergencies or illness, the employer expected claimant to report for her shifts unless she had sufficient paid time off (PTO) to cover the absence. The employer also expected claimant to provide two weeks' notice for any shift she intended to be absent from, unless the absence was due to an emergency or illness.

(3) On April 13, 2021, the employer gave claimant a written warning for having violated both of the above-mentioned attendance expectations.

(4) On April 28, 2021, the employer gave claimant a written warning for being absent from her scheduled shifts without having sufficient PTO to cover the absences. The warning advised that if claimant took additional unpaid time off, her employment was likely to be terminated.

(5) Claimant was scheduled to work on May 27, 2021. That day, claimant called in to advise she would be absent, and did not report to work. Claimant did not have sufficient PTO to cover her absence that day. The same day, the employer's law partners discharged claimant for failing to report for her May 27,

2021 shift without sufficient PTO to cover the absence and for failing to give advance notice of the absence.

(6) After the law partners discharged claimant, some of their employees asked why they had done so and informed them that on May 27, 2021, claimant had been absent due to illness. Audio Record at 21:41. The law partners heard from their employees that claimant's absence that day was due to claimant either having a miscarriage or having migraines.

CONCLUSIONS AND REASONS: The employer discharged claimant, but not for misconduct.

ORS 657.176(2)(a) requires a disqualification from unemployment insurance benefits if the employer discharged claimant for misconduct connected with work. "As used in ORS 657.176(2)(a) ... a willful or wantonly negligent violation of the standards of behavior which an employer has the right to expect of an employee is misconduct. An act or series of actions that amount to a willful or wantonly negligent disregard of an employer's interest is misconduct." OAR 471-030-0038(3)(a) (September 22, 2020). ""[W]antonly negligent' means indifference to the consequences of an act or series of actions, or a failure to act or a series of failures to act, where the individual acting or failing to act is conscious of his or her conduct and knew or should have known that his or her conduct would probably result in a violation of the standards of behavior which an employer has the right to expect of an employee." OAR 471-030-0038(1)(c). Absences due to illness are not misconduct. OAR 471-030-0038(3)(b). In a discharge case, the employer has the burden to establish misconduct by a preponderance of evidence. *Babcock v. Employment Division*, 25 Or App 661, 550 P2d 1233 (1976).

The employer did not meet their burden to establish that they discharged claimant for misconduct. The employer discharged claimant on May 27, 2021 for allegedly breaching the employer's attendance expectations. Those expectations called for claimant to report for her shifts unless she had sufficient PTO to cover the absence, and to provide two weeks' notice for any shift she intended to be absent from. These requirements did not apply in circumstances where an absence was due to an emergency or illness. Here, the record evidence suggests that claimant's May 27, 2021 absence was due to an illness or emergency related to claimant either having a miscarriage or having migraines. While the source of this evidence was hearsay provided by the employer's employees after the law partners had carried out the discharge, hearsay is admissible in proceedings of this kind.<sup>1</sup> Further, the law partners' failure to learn of claimant's emergency or illness before the discharge does not change the result. Regardless of when the law partners became aware of claimant's circumstances on May 27, 2021, the only evidence supplied, which consisted entirely of evidence offered by the employer, suggested that claimant's absence on May 27, 2021 was because of an emergency or illness. Because the employer's attendance expectations did not apply in cases of emergencies or illness, and the record contains evidence suggesting that claimant's absence on May 27, 2021 was due to an emergency or illness, the employer did not show by a preponderance of the evidence that claimant violated their attendance expectations on that day. Moreover, absences due to illness do not constitute misconduct for purposes of determining unemployment insurance benefit eligibility. OAR 471-030-0038(3)(b).

<sup>&</sup>lt;sup>1</sup> See OAR 471-040-0025(5) ("Irrelevant, immaterial, or unduly repetitious evidence shall be excluded .... All other evidence of a type commonly relied upon by reasonably prudent persons in conduct of serious affairs shall be admissible.").

Accordingly, the employer discharged claimant, but not for misconduct connected with work. Claimant is not disqualified from receiving unemployment insurance benefits based on the work separation.

**DECISION:** Order No. 22-UI-188834 is affirmed.

D. Hettle and A. Steger-Bentz;

S. Serres, not participating.

#### DATE of Service: June 17, 2022

**NOTE:** You may appeal this decision by filing a Petition for Judicial Review with the Oregon Court of Appeals within 30 days of the date of service listed above. *See* ORS 657.282. For forms and information, you may write to the Oregon Court of Appeals, Records Section, 1163 State Street, Salem, Oregon 97310 or visit the Court of Appeals website at courts.oregon.gov. Once on the website, use the 'search' function to search for 'petition for judicial review employment appeals board'. A link to the forms and information will be among the search results.

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# **Understanding Your Employment Appeals Board Decision**

#### English

Attention – This decision affects your unemployment benefits. If you do not understand this decision, contact the Employment Appeals Board immediately. If you do not agree with this decision, you may file a Petition for Judicial Review with the Oregon Court of Appeals following the instructions written at the end of the decision.

#### Simplified Chinese

注意 – 本判决会影响您的失业救济金。如果您不明白本判决,请立即联系就业上诉委员会。如果您不同意此判决,您可以按照该判决结尾所写的说明,向俄勒冈州上诉法院提出司法复审申请。

#### Traditional Chinese

注意 – 本判決會影響您的失業救濟金。如果您不明白本判決,請立即聯繫就業上訴委員會。如果您不同意此判決,您可以按照該判決結尾所寫的說明,向俄勒岡州上訴法院提出司法複審申請。

#### Tagalog

Paalala – Nakakaapekto ang desisyong ito sa iyong mga benepisyo sa pagkawala ng trabaho. Kung hindi mo naiintindihan ang desisyong ito, makipag-ugnayan kaagad sa Lupon ng mga Apela sa Trabaho (Employment Appeals Board). Kung hindi ka sumasang-ayon sa desisyong ito, maaari kang maghain ng isang Petisyon sa Pagsusuri ng Hukuman (Petition for Judicial Review) sa Hukuman sa Paghahabol (Court of Appeals) ng Oregon na sinusunod ang mga tagubilin na nakasulat sa dulo ng desisyon.

#### Vietnamese

Chú ý - Quyết định này ảnh hưởng đến trợ cấp thất nghiệp của quý vị. Nếu quý vị không hiểu quyết định này, hãy liên lạc với Ban Kháng Cáo Việc Làm ngay lập tức. Nếu quý vị không đồng ý với quyết định này, quý vị có thể nộp Đơn Xin Tái Xét Tư Pháp với Tòa Kháng Cáo Oregon theo các hướng dẫn được viết ra ở cuối quyết định này.

#### Spanish

Atención – Esta decisión afecta sus beneficios de desempleo. Si no entiende esta decisión, comuníquese inmediatamente con la Junta de Apelaciones de Empleo. Si no está de acuerdo con esta decisión, puede presentar una Aplicación de Revisión Judicial ante el Tribunal de Apelaciones de Oregon siguiendo las instrucciones escritas al final de la decisión.

#### Russian

Внимание – Данное решение влияет на ваше пособие по безработице. Если решение Вам непонятно – немедленно обратитесь в Апелляционный Комитет по Трудоустройству. Если Вы не согласны с принятым решением, вы можете подать Ходатайство о Пересмотре Судебного Решения в Апелляционный Суд штата Орегон, следуя инструкциям, описанным в конце решения.

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# Khmer

ចំណុចសំខាន់ – សេចក្តីសម្រេចនេះមានផលប៉ះពាល់ដល់អត្ថប្រយោជន៍គ្មានការងារធ្វើរបស់លោកអ្នក។ ប្រសិនបើលោកអ្នកមិន យល់អំពីសេចក្តីសម្រេចនេះ សូមទាក់ទងគណៈកម្មការឧទ្ធរណ៍ការងារភ្លាមៗ។ ប្រសិនបើលោកអ្នកមិនយល់ស្របចំពោះសេចក្តី សម្រេចនេះទេ លោកអ្នកអាចដាក់ពាក្យប្តឹងសុំឲ្យមានការពិនិត្យរឿងក្តីឡើងវិញជាមួយតុលារឧទ្ធរណ៍រដ្ឋ Oregon ដោយអនុវត្តតាម សេចក្តីណែនាំដែលសរសេរនៅខាងចុងបញ្ចប់នៃសេចក្តីសម្រេចនេះ។

#### Laotian

ເອົາໃຈໃສ່ – ຄຳຕັດສິນນີ້ມີຜືນກະທົບຕໍ່ກັບເງິນຊ່ວຍເຫຼືອການຫວ່າງງານຂອງທ່ານ. ຖ້າທ່ານບໍ່ເຂົ້າໃຈຄຳຕັດສິນນີ້, ກະລຸນາຕິດຕໍ່ຫາຄະນະກຳມະການ ອຸທອນການຈ້າງງານໃນທັນທີ. ຖ້າທ່ານບໍ່ເຫັນດີນຳຄຳຕັດສິນນີ້, ທ່ານສາມາດຍື່ນຄຳຮ້ອງຂໍການທົບທວນຄຳຕັດສິນນຳສານອຸທອນລັດ Oregon ໄດ້ ໂດຍປະຕິບັດຕາມຄຳແນະນຳທີ່ບອກໄວ້ຢູ່ຕອນທ້າຍຂອງຄຳຕັດສິນນີ້.

## Arabic

هذا القرار قد يؤثر على منحة البطالة الخاصة بك، إذا لم تفهم هذا القرار، إتصل بمجلس مناز عات العمل فورا، و إذا كنت لا توافق على هذا القرار، يمكنك رفع شكوى للمراجعة القانونية بمحكمة الإستئناف بأوريغون و ذلك بإتباع الإرشادات المدرجة أسفل القرار.

#### Farsi

توجه - این حکم بر مزایای بیکاری شما تاثیر می گذارد. اگر با این تصمیم موافق نیستید، بلافاصله با هیأت فرجام خواهی استخدام تماس بگیرید. اگر از این حکم رضایت ندارید، میتوانید با استفاده از دستور العمل موجود در پایان آن، از دادگاه تجدید نظر اورگان درخواست تجدید نظر کنید.

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