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# State of Oregon Employment Appeals Board

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# 875 Union St. N.E. Salem. OR 97311

# EMPLOYMENT APPEALS BOARD DECISION 2021-EAB-0956

Affirmed
Ineligible Weeks 31-21 through 35-21

**PROCEDURAL HISTORY:** On September 24, 2021, the Oregon Employment Department (the Department) served notice of an administrative decision concluding that claimant failed to actively seek work during the weeks including August 1, 2021 through September 4, 2021 (weeks 31-21 through 35-21) and therefore was ineligible to receive unemployment insurance benefits during those weeks (decision #83653). Claimant filed a timely request for hearing. On November 3, 2021, ALJ Frank conducted a hearing, and on November 5, 2021 issued Order No. 21-UI-179116, affirming decision #83653. On November 12, 2021, claimant filed an application for review with the Employment Appeals Board (EAB).

WRITTEN ARGUMENT: EAB considered claimant's written argument in reaching this decision.

**FINDINGS OF FACT:** (1) Claimant claimed benefits for the weeks including August 1, 2021 through September 4, 2021 (weeks 31-21 through 35-21). These are the weeks at issue. The Department paid claimant benefits for weeks 31-21 through 33-21, and did not pay claimant benefits for weeks 34-21 and 35-21.

- (2) During the weeks at issue, claimant was working part-time for his regular employer.
- (3) Prior to August 1, 2021, the Department emailed notice to claimant advising him that beginning August 1, 2021, in order to remain eligible for benefits he would be required to seek work during each week of benefits that he claimed by performing five work-seeking activities, two of which must be direct contacts with employers who might hire him. The Department had previously suspended this eligibility requirement as a temporary response to the COVID-19 pandemic. Claimant received "numerous notices" and "a lot of mail" from the Department during the time that the Department emailed claimant about this change in eligibility rules. Transcript at 13.
- (4) Claimant neither sought work outside of his regular employment nor submitted work searches to the Department for any of the weeks at issue. Claimant believed he was not required to seek work during the weeks at issue because he was already working part time.

**CONCLUSIONS AND REASONS:** Claimant was ineligible for benefits during weeks 31-21 through 35-21 because he did not actively seek work.

Where the Department has paid benefits it has the burden to prove benefits should not have been paid; by logical extension of that principle, where benefits have not been paid claimant has the burden to prove that the Department should have paid benefits. *Nichols v. Employment Division*, 24 Or App 195, 544 P2d 1068 (1976).

To be eligible to receive benefits, unemployed individuals must actively seek work during each week claimed as defined by OAR 471-030-0036 (December 8, 2019; September 26, 2021 through March 24, 2022); ORS 657.155(1)(c). However, during a state of emergency declared by the Governor under ORS 401.165, the Department may waive, otherwise limit, or modify the requirements of OAR 471-030-0036. OAR 471-030-0071 (September 13, 2020). Paragraph (4) of Oregon Employment Department Temporary Rule for Unemployment Insurance Flexibility (March 8, 2020), http://records.sos.state.or.us/ORSOSWebDrawer/Recordpdf/7604239, provides the following:

The federal Families First Coronavirus Response Act permits states to temporarily modify their unemployment insurances laws regarding work search requirements on an emergency basis to respond to the spread of COVID-19 (Section 4102(b)). Because of the vital importance to public health and safety of mitigating the spread of COVID-19, social distancing measures must be maintained. Accordingly, effective the week ending March 28, 2020, notwithstanding OAR 471-030-0036, and unless otherwise notified in writing by the Employment Department, a person will be considered actively seeking work for purposes of ORS 657.155 if they are willing to look for work when state and local emergency declarations related to the coronavirus expire or otherwise are no longer in effect.

## (Emphasis added).

The record shows that prior to August 1, 2021, the Department notified claimant in writing, via email, that the OED Temporary COVID-19 Rule, which had modified the weekly "actively seeking work" eligibility requirement to temporarily require only that a claimant be "willing to look for work when state and local emergency declarations related to the coronavirus ... are no longer in effect," would be rescinded beginning August 1, 2021. From that point forward, and in order to remain eligible for weekly benefits, claimant would be required to conduct a least five work-seeking activities per week, with two of the five work-seeking activities involving direct contact with an employer who might hire claimant. The preponderance of the evidence shows that claimant received the Department's written notice of this change in the eligibility requirements for "actively seeking work" prior to August 1, 2021, and that claimant did not dispute that he had received timely notice at hearing. Further, the record shows that notwithstanding the timely notice he received, claimant did not conduct any work-seeking activities during the weeks at issue, and therefore was not "actively seeking work" for purposes of benefits eligibility. Because claimant was not "actively seeking work" during weeks 31-21 through 35-21 after having been provided written notice that the OED Temporary COVID-19 Rule for benefits eligibility was not applicable to those weeks, the Department has demonstrated that claimant is not eligible for benefits for the weeks at issue.

**DECISION:** Order No. 21-UI-179116 is affirmed.

D. Hettle and A. Steger-Bentz; S. Alba, not participating.

DATE of Service: <u>December 20, 2021</u>

**NOTE:** You may appeal this decision by filing a Petition for Judicial Review with the Oregon Court of Appeals within 30 days of the date of service listed above. *See* ORS 657.282. For forms and information, you may write to the Oregon Court of Appeals, Records Section, 1163 State Street, Salem, Oregon 97310 or visit the Court of Appeals website at courts.oregon.gov. Once on the website, use the 'search' function to search for 'petition for judicial review employment appeals board'. A link to the forms and information will be among the search results.

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# **Understanding Your Employment Appeals Board Decision**

# **English**

Attention – This decision affects your unemployment benefits. If you do not understand this decision, contact the Employment Appeals Board immediately. If you do not agree with this decision, you may file a Petition for Judicial Review with the Oregon Court of Appeals following the instructions written at the end of the decision.

## Simplified Chinese

注意 - 本判决会影响您的失业救济金。 如果您不明白本判决, 请立即联系就业上诉委员会。 如果您不同意此判决,您可以按照该判决结尾所写的说明,向俄勒冈州上诉法院提出司法复审申请。

#### **Traditional Chinese**

注意 - 本判決會影響您的失業救濟金。 如果您不明白本判決, 請立即聯繫就業上訴委員會。 如果您不同意此判決,您可以按照該判決結尾所寫的說明, 向俄勒岡州上訴法院提出司法複審申請。

# **Tagalog**

Paalala – Nakakaapekto ang desisyong ito sa iyong mga benepisyo sa pagkawala ng trabaho. Kung hindi mo naiintindihan ang desisyong ito, makipag-ugnayan kaagad sa Lupon ng mga Apela sa Trabaho (Employment Appeals Board). Kung hindi ka sumasang-ayon sa desisyong ito, maaari kang maghain ng isang Petisyon sa Pagsusuri ng Hukuman (Petition for Judicial Review) sa Hukuman sa Paghahabol (Court of Appeals) ng Oregon na sinusunod ang mga tagubilin na nakasulat sa dulo ng desisyon.

#### Vietnamese

Chú ý - Quyết định này ảnh hưởng đến trợ cấp thất nghiệp của quý vị. Nếu quý vị không hiểu quyết định này, hãy liên lạc với Ban Kháng Cáo Việc Làm ngay lập tức. Nếu quý vị không đồng ý với quyết định này, quý vị có thể nộp Đơn Xin Tái Xét Tư Pháp với Tòa Kháng Cáo Oregon theo các hướng dẫn được viết ra ở cuối quyết định này.

## **Spanish**

Atención – Esta decisión afecta sus beneficios de desempleo. Si no entiende esta decisión, comuníquese inmediatamente con la Junta de Apelaciones de Empleo. Si no está de acuerdo con esta decisión, puede presentar una Aplicación de Revisión Judicial ante el Tribunal de Apelaciones de Oregon siguiendo las instrucciones escritas al final de la decisión.

#### Russian

Внимание — Данное решение влияет на ваше пособие по безработице. Если решение Вам непонятно — немедленно обратитесь в Апелляционный Комитет по Трудоустройству. Если Вы не согласны с принятым решением, вы можете подать Ходатайство о Пересмотре Судебного Решения в Апелляционный Суд штата Орегон, следуя инструкциям, описанным в конце решения.

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#### Khmer

ចំណុចសំខាន់ – សេចក្តីសម្រេចនេះមានផលប៉ះពាល់ដល់អត្ថប្រយោជន៍គ្មានការងារធ្វើរបស់លោកអ្នក។ ប្រសិនបើលោកអ្នកមិន យល់អំពីសេចក្តីសម្រេចនេះ សូមទាក់ទងគណៈកម្មការឧទ្ធរណ៍ការងារភ្លាមៗ។ ប្រសិនបើលោកអ្នកមិនយល់ស្របចំពោះសេចក្តី សម្រេចនេះទេ លោកអ្នកអាចដាក់ពាក្យប្តឹងសុំឲ្យមានការពិនិត្យរឿងក្តីឡើងវិញជាមួយតុលារឧទ្ធរណ៍រដ្ឋ Oregon ដោយអនុវត្តតាម សេចក្តីណែនាំដែលសរសេរនៅខាងចុងបញ្ចប់នៃសេចក្តីសម្រេចនេះ។

## Laotian

ເອົາໃຈໃສ່ – ຄຳຕັດສິນນີ້ມີຜິນກະທົບຕໍ່ກັບເງິນຊ່ວຍເຫຼືອການຫວ່າງງານຂອງທ່ານ. ຖ້າທ່ານບໍ່ເຂົ້າໃຈຄຳຕັດສິນນີ້, ກະລຸນາຕິດຕໍ່ຫາຄະນະກຳມະການ ອຸທອນການຈ້າງງານໃນທັນທີ. ຖ້າທ່ານບໍ່ເຫັນດີນຳຄຳຕັດສິນນີ້, ທ່ານສາມາດຍື່ນຄຳຮ້ອງຂໍການທົບທວນຄຳຕັດສິນນຳສານອຸທອນລັດ Oregon ໄດ້ ໂດຍປະຕິບັດຕາມຄຳແນະນຳທີ່ບອກໄວ້ຢູ່ຕອນທ້າຍຂອງຄຳຕັດສິນນີ້.

#### Arabic

هذا القرار قد يؤثر على منحة البطالة الخاصة بك، إذا لم تفهم هذا القرار، إتصل بمجلس منازعات العمل فورا، و إذا كنت لا توافق على هذا القرار، يمكنك رفع شكوى للمراجعة القانونية بمحكمة الإستئناف بأوريغون و ذلك بإتباع الإرشادات المدرجة أسفل القرار.

#### Farsi

توجه - این حکم بر مزایای بیکاری شما تاثیر می گذارد. اگر با این تصمیم موافق نیستید، بلافاصله با هیأت فرجام خواهی استخدام تماس بگیرید. اگر از این حکم رضایت ندارید، میتوانید با استفاده از دستور العمل موجود در پایان آن، از دادگاه تجدید نظر اورگان در خواست تجدید نظر کنید.

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