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## State of Oregon

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## **Employment Appeals Board**

875 Union St. N.E. Salem, OR 97311

# EMPLOYMENT APPEALS BOARD DECISION 2021-EAB-0635

Reversed & Remanded

**PROCEDURAL HISTORY:** On May 25, 2021, the Oregon Employment Department (the Department) served a Notice of Determination for Pandemic Unemployment Assistance (PUA) concluding that claimant was not entitled to receive PUA benefits effective December 6, 2020. Claimant filed a timely request for hearing. On July 22, 2021, ALJ Schmidt issued Order No. 21-UI-170887, concluding that claimant withdrew their request for a hearing and dismissing claimant's hearing request for that reason. On August 5, 2021, claimant filed an application for review with the Employment Appeals Board (EAB).

**EVIDENTIARY MATTER:** EAB has considered additional evidence when reaching this decision under OAR 471-041-0090(1) (May 13, 2019). The additional evidence consists of the Office of Administrative Hearings (OAH) record of claimant's July 22, 2021 telephonic request to withdraw claimant's request for hearing, claimant's August 5, 2021 written argument, and their nephew's August 5, 2021 attestation, which have been marked as EAB Exhibit 1, EAB Exhibit 2, and EAB Exhibit 3, respectively, and a copy provided to the parties with this decision. Any party that objects to our admitting EAB Exhibits 1, 2, and 3 must submit such objection to this office in writing, setting forth the basis of the objection in writing, within ten days of our mailing this decision. OAR 471-041-0090(2). Unless such objection is received and sustained, the exhibits will remain in the record.

**CONCLUSIONS AND REASONS:** Order No. 21-UI-170887 is set aside and this matter remanded for a hearing on the merits of the May 25, 2021 administrative decision.

ORS 657.270(7)(a)(A) and OAR 471-040-0035(1) (August 1, 2004) allow an ALJ to dismiss a request for hearing when the request is withdrawn by the requesting party. When a party files an application for review of an ALJ's decision, EAB is required by statute to "perform de novo review on the record." ORS 657.275(2). The standard of review in unemployment insurance matters is the preponderance of the evidence standard; for EAB to affirm an ALJ's decision to allow a request for withdrawal, the record on review must therefore show that, more likely than not, the requesting party withdrew their request for hearing.

The order under review concluded, "Claimant withdrew the request for hearing." Order No. 21-UI-170887 at 1. The preponderance of the evidence on the record does not support this conclusion.

The only indication in this case that claimant might have knowingly and voluntarily withdrawn their request for hearing on the Department's PUA determination at issue is the OAH record of claimant's July 22, 2021 telephonic request to withdraw their request for hearing (OAH document). EAB Exhibit 1. However, the ALJ did not admit the OAH document into the record as an exhibit and the document does not otherwise indicate what telephone number the claimant supposedly called, what claimant said when they called, what claimant was told by the representative they spoke to, and the context in which claimant's purported request for withdrawal occurred. Meanwhile, claimant indicated in their August 5, 2021 statement that they never withdrew their request for a hearing during the approximately 30 hours of phone calls they had engaged in with the Department while seeking PUA benefits. EAB Exhibit 2. Claimant supported this assertion with the August 5, 2021 written attestation of their nephew who indicated that they were present, in a supporting role to claimant, for nearly all of the 30 hours of phone calls between claimant and the Department and "[a]t no time did [they] witness [claimant] requesting a dismissal of [their] PUA appeal." EAB Exhibit 3. In light of claimant's specific and corroborated statement that they never withdrew their request for hearing, and the lack of evidence concerning the manner in which claimant's purported withdrawal occurred, the preponderance of the evidence supports the conclusion that claimant did not withdraw their request for hearing. On remand, the ALJ should conduct a hearing on the merits of the Department's May 25, 2021 PUA determination.

**DECISION:** Order No. 21-UI-170887 is set aside, and this matter remanded for further proceedings consistent with this order.

D. Hettle and A. Steger-Bentz;

S. Alba, not participating.

DATE of Service: August 27, 2021

**NOTE:** The failure of any party to appear at the hearing on remand will not reinstate Order No. 21-UI-170887 or return this matter to EAB. Only a timely application for review of the subsequent order will cause this matter to return to EAB.

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# **Understanding Your Employment Appeals Board Decision**

#### **English**

Attention – This decision affects your unemployment benefits. If you do not understand this decision, contact the Employment Appeals Board immediately. If you do not agree with this decision, you may file a Petition for Judicial Review with the Oregon Court of Appeals following the instructions written at the end of the decision.

#### Simplified Chinese

注意 - 本判决会影响您的失业救济金。 如果您不明白本判决, 请立即联系就业上诉委员会。 如果您不同意此判决,您可以按照该判决结尾所写的说明,向俄勒冈州上诉法院提出司法复审申请。

#### **Traditional Chinese**

注意 - 本判決會影響您的失業救濟金。 如果您不明白本判決, 請立即聯繫就業上訴委員會。 如果您不同意此判決,您可以按照該判決結尾所寫的說明, 向俄勒岡州上訴法院提出司法複審申請。

#### **Tagalog**

Paalala – Nakakaapekto ang desisyong ito sa iyong mga benepisyo sa pagkawala ng trabaho. Kung hindi mo naiintindihan ang desisyong ito, makipag-ugnayan kaagad sa Lupon ng mga Apela sa Trabaho (Employment Appeals Board). Kung hindi ka sumasang-ayon sa desisyong ito, maaari kang maghain ng isang Petisyon sa Pagsusuri ng Hukuman (Petition for Judicial Review) sa Hukuman sa Paghahabol (Court of Appeals) ng Oregon na sinusunod ang mga tagubilin na nakasulat sa dulo ng desisyon.

#### Vietnamese

Chú ý - Quyết định này ảnh hưởng đến trợ cấp thất nghiệp của quý vị. Nếu quý vị không hiểu quyết định này, hãy liên lạc với Ban Kháng Cáo Việc Làm ngay lập tức. Nếu quý vị không đồng ý với quyết định này, quý vị có thể nộp Đơn Xin Tái Xét Tư Pháp với Tòa Kháng Cáo Oregon theo các hướng dẫn được viết ra ở cuối quyết định này.

#### **Spanish**

Atención – Esta decisión afecta sus beneficios de desempleo. Si no entiende esta decisión, comuníquese inmediatamente con la Junta de Apelaciones de Empleo. Si no está de acuerdo con esta decisión, puede presentar una Aplicación de Revisión Judicial ante el Tribunal de Apelaciones de Oregon siguiendo las instrucciones escritas al final de la decisión.

#### Russian

Внимание — Данное решение влияет на ваше пособие по безработице. Если решение Вам непонятно — немедленно обратитесь в Апелляционный Комитет по Трудоустройству. Если Вы не согласны с принятым решением, вы можете подать Ходатайство о Пересмотре Судебного Решения в Апелляционный Суд штата Орегон, следуя инструкциям, описанным в конце решения.

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#### Khmer

ចំណុចសំខាន់ – សេចក្តីសម្រេចនេះមានផលប៉ះពាល់ដល់អត្ថប្រយោជន៍គ្មានការងារធ្វើរបស់លោកអ្នក។ ប្រសិនបើលោកអ្នកមិន យល់អំពីសេចក្តីសម្រេចនេះ សូមទាក់ទងគណៈកម្មការឧទ្ធរណ៍ការងារភ្លាមៗ។ ប្រសិនបើលោកអ្នកមិនយល់ស្របចំពោះសេចក្តី សម្រេចនេះទេ លោកអ្នកអាចដាក់ពាក្យប្តឹងសុំឲ្យមានការពិនិត្យរឿងក្តីឡើងវិញជាមួយតុលារឧទ្ធរណ៍រដ្ឋ Oregon ដោយអនុវត្តតាម សេចក្តីណែនាំដែលសរសេរនៅខាងចុងបញ្ចប់នៃសេចក្តីសម្រេចនេះ។

#### Laotian

ເອົາໃຈໃສ່ – ຄຳຕັດສິນນີ້ມີຜິນກະທົບຕໍ່ກັບເງິນຊ່ວຍເຫຼືອການຫວ່າງງານຂອງທ່ານ. ຖ້າທ່ານບໍ່ເຂົ້າໃຈຄຳຕັດສິນນີ້, ກະລຸນາຕິດຕໍ່ຫາຄະນະກຳມະການ ອຸທອນການຈ້າງງານໃນທັນທີ. ຖ້າທ່ານບໍ່ເຫັນດີນຳຄຳຕັດສິນນີ້, ທ່ານສາມາດຍື່ນຄຳຮ້ອງຂໍການທົບທວນຄຳຕັດສິນນຳສານອຸທອນລັດ Oregon ໄດ້ ໂດຍປະຕິບັດຕາມຄຳແນະນຳທີ່ບອກໄວ້ຢູ່ຕອນທ້າຍຂອງຄຳຕັດສິນນີ້.

#### Arabic

هذا القرار قد يؤثر على منحة البطالة الخاصة بك، إذا لم تفهم هذا القرار، إتصل بمجلس منازعات العمل فورا، و إذا كنت لا توافق على هذا القرار، يمكنك رفع شكوى للمراجعة القانونية بمحكمة الإستئناف بأوريغون و ذلك بإتباع الإرشادات المدرجة أسفل القرار.

#### Farsi

توجه - این حکم بر مزایای بیکاری شما تاثیر می گذارد. اگر با این تصمیم موافق نیستید، بالفاصله با هیأت فرجام خواهی استخدام تماس بگیرید. اگر از این حکم رضایت ندارید، میتوانید با استفاده از دستور العمل موجود در پایان آن، از دادگاه تجدید نظر اورگان در خواست تجدید نظر کنید.

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